Planning for the Future: Consultation Response

About You

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Are your views expressed on this consultation your own personal views or an official response from an organisation you represent?	Croham Valley Residents' Association (CVRA) CVRA Committee Member Planning
What region of England are you located in? (Select one)	London

Pillar One – Planning for Development

Q1. What three words do you associate most with the planning system in England? Q2. Do you get involved with	 Biased (in favour of developers, not residents) Cumbersome Complex
planning decisions in your local area? (Select One)	Tes
Q2 (a) If no , why not? (Select One) Don't know how to	N/A
It takes too long	
It's too complicated	
I don't care	
Other (please specify):	
Q3. Our proposals will make Other much easier to access plans and contribute your views to planning decisions. How would you like to find out about plans and planning proposals in the	 Website and ability to subscribe to email notifications for specific roads or areas, as now (but more map-based with ability to draw your own defined area). Omitting or curtailing a key stage of the process, as you propose, will make it harder to contribute our views. Communities have a right to
future? (Select One)	participate in plans and decisions on planning proposals. The planning
Social Media	system is there to serve the public interest, not favour one sector, such as landowners or developers, over another.
Online News	
Newspaper	
By post	
Other (please specify):	

Q4. What are your top three priorities for planning in your local area? (Please select **only three** answers)

- Building homes for young people Building homes for the homeless
- Protection of green spaces
- The environment, biodiversity and action on climate change
- Increasing the affordability of housing
- The design of new homes and places
- Supporting the high street
- Supporting the local economy
- More or better local infrastructure
- Protection of existing heritage buildings or areas
- Other please specify:

- 1. The environment, biodiversity and climate change
- 2. More or better local infrastructure
- 3. Increasing the affordability of housing

Q5. Do you agree that Local Plans should be simplified in line with our proposals?

Yes

No

Not Sure

Please provide supporting statement

Not sure

There's not enough detail as to how the proposed zoning system will work in practice. It won't work if it's too high level i.e. town or ward level zoning; it must operate at neighbourhood level (a neighbourhood should be defined as an area with all required amenities within a 20 minute walk /cycle / public transport ride).

As well as the overarching National Planning Policy Framework, in Greater London we have a two-tier planning system, with both a London Plan and a Local Plan (and they are out of sync in terms of timing). It's not clear whether the two-tier system will continue under the new proposals, and therefore the potential impact cannot be properly assessed.

Local Plans are currently lengthy, complicated and slow to adapt to changing circumstances. An overhaul of the planning system is definitely required but control needs to be vested in local communities, not central government.

Local Plan policies must be sufficiently detailed and tailored to local circumstances, challenges and opportunities in order to deliver new homes and supporting infrastructure, whilst meeting broader objectives such as:

- rule based not guidelines that are open to discretionary interpretation
- the need for healthy, resilient communities
- achieving a net zero carbon target
- the protection of green space, wildlife and the natural environment
- the revitalisation of derelict or underused brownfield sites.

Q6. Do you agree with our proposals for streamlining the development management content of Local Plans, and setting out general development management policies nationally?

Yes

No

No

Centralising planning feels anti-democratic. We want greater community involvement and participation, not less.

A move to a more rules-based system rather than discretionary decisions sounds good in theory but it's unclear how this would work in practice. Automatic screening is no substitute for human judgment for many planning matters, which require careful consideration and appraisal coupled with local knowledge.

However, it should be impossible for developers to submit any

Not Sure Please provide supporting statement	development proposals that do not comply with prescribed standards for (say) minimum internal floor space, outdoor private amenity space, child play space, sunlight/daylight levels, tree canopy cover or natural green space. We need to stop building sub-standard homes because this is all we can squeeze into the available space; after all, less than 10% of the UK is built land.	
	A democratically elected planning committee (proportionally representative of the local area) would improve decision-making. Also, the local community should have equal speaking rights to Council officers when proposals are being presented to committee.	
Q7(a) Do you agree with our	Not sure	
proposals to replace existing legal and policy tests for Local Plans with a consolidated test of "sustainable development",	"Sustainable" sounds subjective and could be open to interpretation / abuse.	
which would include consideration of environmental impact?	Sustainable development is about integrating environmental, economic and social objectives, not trading them off against one another. The proposals put economic growth ahead of the well-being of people and the environment.	
Yes No Not Sure Please provide supporting statement	If feasible, a statutory sustainable development test aimed at ensuring that environmental, economic and social objectives are successfully integrated would be welcome.	
Q7. (b) How could strategic, cross-boundary issues be best planned for in the absence of a formal Duty to Cooperate?	By ensuring that strategic, cross-boundary projects have a separate budget allocated by central government, and an independent body to oversee the delivery of such projects.	
Q8. (a) Do you agree that a	No	
standard method for establishing housing	The idea that one size fits all is flawed.	
requirements (that takes into account constraints) should be introduced? Yes No Not Sure Please provide supporting statement	There are huge concentrations which have affected the property market e.g. London and the South-East. These areas have the greatest affordability constraints, where house prices are most out of kilter with incomes, and are therefore unlikely to be the most sustainable locations to develop, yet under the proposed approach these areas would have to plan for a greater number of homes.	
	Under the new proposals for a standard method, new homes would need to be delivered in areas which have already shouldered significant housing growth in recent years. These are areas where road infrastructure is creaking, where school places are oversubscribed and where access to medical care is already exceedingly difficult. This is unsustainable, in every sense of the word.	
Q8. (b) Do you agree that	Not sure	
affordability and the extent of existing urban areas are appropriate indicators of the quantity of development to be accommodated?	Covid-19 has changed how we work and is starting to change where we want to live, which will affect the quantity of development to be accommodated in any given area.	
accommouateu:	The quantity of development should be based upon an assessment of local	

Yes No Not Sure Please provide supporting statement needs alongside a place's capacity to accommodate development based on the <u>availability of infrastructure and services</u>, in accordance with NPPF para 122.

Simply building more homes won't make them more 'affordable' as developers are unlikely to flood the market to a level that would make house prices fall.

In London & the South East developers are currently building as many units as possible on a site, driven by economic objectives. Standards are being compromised as focus is on number of units, not quality and sustainability. Environmental and social objectives have to be 'negotiated' by planners and are seen as a burden by developers.

Make better use of digital technologies to drill down to neighbourhood level planning, targets and monitoring. Targets must include <u>typologies</u> and tenures, not just number of units, so that we build the right properties in the right place, with the right infrastructure to support it.

Q9. (a) Do you agree that there should be automatic permission in principle for areas for substantial development (*Growth areas*) with faster routes for detailed consent?

Yes No Not Sure Please provide supporting statement

No

All permitted development rights should be stopped; they are a developers' charter.

Evidence from academics, sector representatives and government-commissioned research highlights the poor planning outcomes of homes delivered through permitted development rights. Shortcomings include poor design; failing to meet basic space standards; poor residential amenity; lack of affordable housing contributions; impact on business; and lack of infrastructure. The best way to ensure the level of scrutiny required to address these unacceptable impacts on our environment, health and well-being is to require a planning application and scrap permitted development rights or automatic permission in principle.

No developments should be exempt from adhering to standards / providing required amenities for future occupiers / contributing to green and built infrastructure and social housing; this is best controlled by a robust planning system, coupled with good building control and enforcement.

Development management is not the barrier to homes getting built. Developers are always chasing greater profits and will sit on land with or without planning permission in order to maximise profits. Developers see environmental and social objectives as (unwelcome) reductions to their profit margins, and will always look for projects where such objectives are not a consideration, such as the replacement of a family-sized dwelling with a block of flats with no affordable housing element.

<u>All</u> development needs to be subject to the same environmental and social constraints e.g. 30% tree cover or 40% green space, minimum GIA and amenity standards, daylight / sunlight standards, contribution to local infrastructure including green infrastructure, contribution to social housing (either as a levy or for larger developments as direct provision).

The redevelopment of industrial and commercial brownfield sites should be fast-tracked and incentivised, to discourage the piecemeal demolition

	and redevelopment of existing (perfectly habitable) residential properties.
	The building of homes for the homeless should also be fast-tracked.
Q9(b). Do you agree with our	No
proposals above for the consent arrangements for <i>Renewal</i> and <i>Protected</i> areas ? Yes No Not Sure	All permitted developments should be stopped; they only benefit developers.
	No developments should be exempt from adhering to standards / providing required amenities for future occupiers / contributing to green and built infrastructure and social housing; this is best controlled by a robust planning system, coupled with good building control and enforcement.
Please provide supporting statement	Building on greenfield sites should be disincentivised.
	In terms of <i>protection</i> , the law needs changing so that restrictive covenants are a planning consideration instead of having to be privately enforced i.e. developers should not be allowed to build on land that has a restrictive covenant prohibiting building, or certain types of buildings. The default legal position should be that existing restrictive covenants apply, unless developers apply to the Upper Land Tribunal to get them removed and no affected parties object.
Q9(c). Do you think there is a	Yes
case for allowing new settlements to be brought forward under the Nationally Significant Infrastructure Projects regime?	With increased use of digital technologies, more people will be able to work from home and will not be constrained by the need to live within a reasonable commuting distance of a fixed place of work (currently often concentrated around large towns and cities).
Yes No Not Sure Please provide supporting statement	New settlements should consist of liveable, sustainable 20-minute neighbourhoods. It is imperative that the appropriate infrastructure is in place to support these settlements, so that they are not reliant on cars.
	The provision of large-scale new infrastructure to support these new 'eco-settlements' needs to be overseen by an independent central body, not local councils.
Q10. Do you agree with our	Not sure
proposals to make decision- making faster and more certain? Yes No Not Sure Please provide supporting statement	Faster decision-making would be ideal but not at the cost of democratic public scrutiny and consultation. Communities have a right to participate in plans and decisions on planning proposals. The planning system is there to serve the public interest, not favour one sector, such as developers.
	Currently slow decision-making is often due to under-funding of local authorities and an excess of (inappropriate or sub-standard) development proposals.
	The presumption in favour of sustainable development is already abused (with the requirement for it to be <u>sustainable</u> often forgotten).
	Of particular concern is the suggestion that detailed planning decisions be delegated to planning officers where the principle of development has

been established. While it is important that planning and other specialists have oversight of / advise on detailed matters, they should inform, not decide, applications (other than minor non-contentious ones). Public participation and democratic scrutiny are integral to our current system and necessary in order for decisions to be fair, transparent and robust. Under the reformed system as proposed, the democratic scrutiny and public participation that occurs in relation to specific planning proposals — a key plank of our current system —stand to be lost. This cannot be right.

The proposal that applicants will be entitled to an automatic rebate of their planning application fee if they are successful at appeal is unfair as it will deter cash-strapped local authorities from refusing to grant permission for an application they consider to be poor. Reaching a planning decision is not always black and white and will depend on the weight to be given to different factors. Such a rebate should only be required where a council's planning decision is deemed unreasonable by an Inspector on material planning grounds. The community should also have a right to appeal, as developers do, unless the decision-making body is democratically elected by proportional representation.

11. Do you agree with our proposals for digitised, web-based Local Plans?

Yes No

Not Sure Please provide supporting statement Yes

The planning system should definitely make greater use of digital technologies. Targets should be set and monitored at a neighbourhood level, with targets defining the appropriate mix of typologies and tenures. This will prevent developers focusing only on more profitable areas / schemes / typologies.

In addition, interactive mapping should be used to capture local evidence about surface and foul water flooding, which should then inform the Local Plan.

The use of digital technologies must supplement but not replace human interaction. Care must be taken not to disadvantage particular groups. Inperson events should continue as they provide for a level of engagement and discussion that may not be achievable through digital technologies.

Q12. Do you agree with our proposals for a 30 - month statutory timescale for the production of Local Plans?

Yes No Not Sure Please provide supporting statement Not sure

Local Plan policies must be sufficiently detailed and tailored to local circumstances, challenges and opportunities in order to deliver new homes and supporting infrastructure, whilst meeting broader objectives, such as the need for healthy, resilient communities, achieving a net zero carbon target and the protection of green space, wildlife and the natural environment. This level of detail plus the need for a community consultation process will inevitably take time, but there needs to be a way that Local Plans can adapt more quickly to changing circumstances.

Under 'alternative options', the possibility of removing the right to be heard is mentioned. Maintaining the right to be heard is essential if communities are to retain a meaningful influence and role in plan-making. This right enables individuals and groups to engage in person alongside other stakeholders and provides for thorough public scrutiny of policies,

evidence and proposals. The deliberation and discussion that occurs at examinations in public helps foster consensus and ultimately leads to better thought out plans and policies. Q13. (a) Do you agree that Yes Neighbourhood Plans should be retained in the reformed Planning should be done at the neighbourhood level, with greater planning system? community involvement. The role of Neighbourhood Plans should continue as now or be enhanced, not restricted in the manner proposed. Neighbourhood Plans have an important role to play in setting local Yes policies tailored to the needs of their neighbourhood and can foster No Not Sure community ownership of and engagement with planning. Please provide supporting However, the costs involved in drawing up a Neighbourhood Plan are statement currently prohibitive for most communities. Q13 (b) How can the Digital tools should enable greater community engagement, but currently neighbourhood planning in Croydon the views of residents are largely ignored even when a public process be developed to meet engagement process has taken place. our objectives, such as in the use of digital tools and reflecting Communities should be empowered to draw up Neighbourhood Plan community preferences about policies that require development to be zero carbon, nature friendly and meet requirements for affordable housing, workspaces, community design? facilities and other land use needs, including any community-led schemes and initiatives. Residents have been excluded from truly shaping the places that they live in. Despite public consultation exercises, power still resides with those who have something to gain financially or politically e.g. local political parties, developers, local authorities, national departments, etc. What constitutes good design is a subjective matter, and not all proposals will please all residents all of the time. A democratically-elected (using proportional representation) local decision-making body to replace the Council's planning committee would help. Q14. Do you agree there should Yes be a stronger emphasis on the build out of developments? And According to the Local Government Association, over 1 million homes if so, what further measures consented in the last decade remain unbuilt. New research from housing would you support? charity Shelter has found that 40% of permissions granted have not been built out. Yes Too many landowners and developers are able to bank undeveloped land No Not Sure for economic reasons. Some developers have over 10 years of housing supply in their land banks. Introduce greater differentiation in types and Please provide supporting tenures of new homes to increase market absorption and increase buildstatement out rates (as recommended by Letwin review 2018). Why not decrease the 3 year period that Developers have to commence developing a site down to 1 year to speed up delivery of new housing.

Also for Developers this should not be just be making a small initial start on a development and then stopping all work, as they've now complied with the condition. Once Developers have commenced work on a site it should be continuous until completion except in very specific circumstances.

Further if the 3 year period that Developers have to commence developing a site, an alternative option to encourage Developers to get on with developing a site is to impose financial levies at after year 1 and rising again after year 2.

Further measures could include:

- an annual undeveloped land levy, with higher rates for land with extant planning permission
- charging council tax on undeveloped plots
- tighter control on the purchase of restrictive options
- tighter rules on foreign buyers
- a ban on land purchases by offshore shell companies.

Pillar Two – Planning for Beautiful and Sustainable Places

Q15. What do you think about new development that has happened recently in your area? (Select One)

Not sure / indifferent
Beautiful / well-designed
Ugly / poorly-designed
There hasn't been any
Other (please specify):

Other - Unsustainable

There are many different examples of development of all types in Croydon, but some are considered ugly, poorly-designed and out of character with the area. For example, there are a lot of blocky new builds with (cheaper) flat roofs in areas where the prevailing character is traditional dwellings with pitched roofs. There are also too many developments with insufficient parking provision in areas that have poor or very poor access to public transport.

The concept of appropriate design is to a certain extent subjective but Croydon council has already correctly gone down the route of design guides. However we feel for design guides to be acceptable to existing residents they need to be detailed. For example in the existing Croydon Guidelines there are three categories of design, "sympathetic and faithful", "contemporary reinterpretation" and "innovative and original". However in the current guidelines there is only one example for each of the three categories. We feel significantly more detail is required as to what is best practice design - especially in the category of innovative and original. We fell the latter should be tightly controlled with the "contemporary reinterpretation" category more than sufficient to ensure evolution of design of residential development.

Q16. Sustainability is at the heart of our proposals. What is your priority for sustainability in your area? (Select One)

Less reliance on cars

More green / open spaces

Energy efficiency of new buildings

More trees

Other (please specify):

Other - All of the above

A reduced reliance on cars cannot happen without the necessary infrastructure in place to provide viable cost-effective alternatives.

All new buildings must be future-proof and climate-resilient and use only renewable energy sources. Building to a net zero specification NOW is cheaper than retrofitting in the future.

Q17. Do you agree with our proposals for improving the production and use of design guides and codes?

Yes

No

Not Sure

Please provide supporting statement

Not sure

We have an "award-winning" design guide in Croydon and it is either ignored when it suits the decision-makers (because "there's a housing crisis") or used as an excuse to allow "design-led" proposals that are contrary to the Local Plan and /or other documents in the planning framework.

Q18. Do you agree that we should establish	Yes
a new body to support design coding and	
building better places, and that each	However we have had such officers at Croydon Council and it hasn't
authority should have a chief officer for	prevented unsustainable piecemeal over-development in
design and place-making?	inappropriate locations in the past. But with a stricter design code it might.
Yes	
No	
Not Sure	
Please provide supporting statement	
Q19. Do you agree with our proposal to	Yes
consider how design might be given greater	
emphasis in the strategic objectives for	
Homes England?	
Yes	
No	
Not Sure	
Please provide supporting statement	
Q20. Do you agree with our proposals for	No
implementing a fast-track for beauty?	
	Beauty is a subjective matter which doesn't fit within a rules-
Yes	based system and cannot be prescribed by law.
No	
Not Sure	
Please provide supporting statement	

Pillar Three – Planning for Infrastructure and Connected Places

Q21. When new development happens in your area, what is your priority for what comes with it?

More or better infrastructure (such as transport, schools, health)

More affordable housing
More or better infrastructure (such as
transport, schools, health)
Design of new buildings
More shops and/or employment space
Green space
Don't know
Other (please specify):

Q22. (a) Should the Government replace the Community Infrastructure Levy and Section 106 planning obligations with a new consolidated Infrastructure Levy, which is charged as a fixed proportion of development value above a set threshold?

Yes No Not Sure

Please provide supporting statement

Not sure

A consolidated infrastructure levy makes sense, and the existing systems certainly need reform. The current s.106 and CIL systems are inherently flawed but I don't think your proposals address the underlying issues.

The most pressing issue that needs to be fixed is that infrastructure needs to go where the development and concomitant population growth is happening. This is even more critical in overpopulated areas such as London. We need to create sustainable liveable neighbourhoods that do not rely on cars. Infrastructure must be in the right place so that we move towards 20-minute neighbourhoods; this must be the gold standard for urban planning in order to combat climate change, foster communities and encourage healthier lifestyles.

It should not be lawful for local authorities to spend infrastructure money raised in one area on infrastructure in another part of the borough. Either reverse the current percentages (85% to be spent in originating ward, 15% allocated to the borough-wide pot) or establish rules based on walking, cycling and journeys on public transport (or in the short-term, as a transitional measure, car journeys).

A second flaw in the current system is that infrastructure projects are often cross-boundary or inter-agency. This leads to conflicting priorities and wrangles over budgets, and delays in delivery.

Additionally, there needs to be greater public scrutiny and clarity on the extent of the infrastructure levy 'pot' (i.e. the amounts raised from developments) and the process for making bids to spend it, to encourage community-led initiatives.

Q22. (b) Should the Infrastructure Levy

Locally

rates be set nationally at a single rate, set nationally at an area-specific rate, or set An infrastructure levy can't be set nationally, as there are locally? significant variations in the cost of land and the cost of labour required to deliver that infrastructure. Nationally at a single rate Nationally at an area-specific rate Locally Q22. (c) Should the Infrastructure Levy aim Not sure to capture the same amount of value overall, or more value, to support greater The current system isn't delivering the necessary investment in infrastructure, affordable infrastructure, so it's difficult to judge if the amount of value housing and local communities? captured is correct or not. A consolidated levy should probably capture more value than Same amount overall the current systems, to support greater investment in More value infrastructure, affordable housing and local communities. Less value Note sure Please provide supporting statement All developments should contribute, there should be no exemptions for smaller projects as this simply encourages developers to 'play the game' and exploit loopholes. A clearer audit trail is needed i.e. a publicly available dashboard monitoring receipts and expenditure / planned expenditure. The current annual monitoring reports in Croydon are unclear and insufficient; they illustrate how much has been collected and how much has been spent (separately), but not what the 'available balance' is and what infrastructure is planned. It's possible that s.106 and CIL receipts are being misappropriated. Q22. (d) Should we allow local authorities Not sure to borrow against the Infrastructure Levy, to support infrastructure delivery in their Borrowing against the infrastructure levy to support area? infrastructure delivery makes sense to smooth out timing issues, but this must be tightly controlled. Yes No Croydon Council already has a disproportionately high level of Not Sure debt. There should be caps on local authority levels of Please provide supporting statement borrowing. Q23. Do you agree that the scope of the Not sure reformed Infrastructure Levy should Any development that adds to the local population should capture changes of use through permitted contribute towards local infrastructure. development rights? There should be no permitted development rights, but if these Yes are continued, then changes of use should be liable to No infrastructure levy. Not Sure

Please provide supporting statement

Q24. (a) Do you agree that we should aim Not sure to secure at least the same amount of affordable housing under the Infrastructure We need to deliver more affordable homes than we do at present. There should be higher levels of direct public Levy, and as much on-site affordable provision, as at present? investment but developers must also provide more by way of planning obligations. Loopholes whereby developers are able Yes to avoid providing affordable housing through below-threshold projects or as a result of exercising permitted development No Not Sure rights must be closed, along with the spurious 'financial Please provide supporting statement viability assessment' loophole. Provision of affordable housing should be a mandatory requirement that developers and landowners factor in from the outset when devising schemes and remain committed to on delivery. The government should not reduce requirements for SMEs, as proposed in the separate consultation regarding 'Changes to the Current Planning System' closing 1 October. Although mixed tenure communities should be delivered where possible, some developments may be inappropriate for affordable housing. The provision of affordable housing should be managed at local authority area level, not at individual development level. There is currently too much emphasis on every development meeting all requirements, when realistically there are differing needs at play. Developers should either contribute via a financial levy or via on-site provision, and ultimately the decision should rest with the local authority. Q24. (b) Should affordable housing be Not sure secured as in-kind payment towards the Infrastructure Levy, or as a 'right to The Council should be able to agree whatever is in the best purchase' at discounted rates for local local interests, depending on the size mix of the development authorities? and local demand for affordable housing. The decision whether to accept a financial contribution, on-site provision or discounted purchases should ultimately rest with the local Yes No authority. Not Sure Please provide supporting statement Q24. (c) If an in-kind delivery approach is Not sure taken, should we mitigate against local authority overpayment risk? Control should reside with the local authority. Yes No

Not Sure

Please provide supporting statement

Q24. (d) If an in-kind delivery approach is	Not sure
taken, are there additional steps that would	
need to be taken to support affordable	Control should reside with the local authority.
housing quality?	
Yes	
No	
Not Sure	
Please provide supporting statement	
Q25. Should local authorities have fewer	Not sure
restrictions over how they spend the	
Infrastructure Levy?	The current systems need to be reformed. It might be
	advisable to divide the infrastructure levy into discrete pots for
Yes	transport, schools, medical facilities, etc.
No	
Not Sure	There should be restrictions on the amount that is spent on
Please provide supporting statement	less critical infrastructure. At the moment too much is spent on
	'nice to have' infrastructure e.g. public art or public realm
	improvements, rather than 'need to have' infrastructure such
	as major public transport improvements or new schools and medical facilities (because the latter types of project are more
	difficult to deliver).
	difficult to deliver).
Q25 (a) If 'yes', should an affordable	Yes
housing 'ring-fence' be developed?	
	The affordable housing pot should definitely be separate from
Yes	the infrastructure pot.
No	
Not Sure	In addition, <u>all</u> developments should be liable to affordable
Please provide supporting statement	housing contributions, either by way of a financial levy or by
	way of the provision of a proportion of units on larger
	developments, depending on what meets the local demand.

Equalities Impact

Q26. Do you have any views on the	Yes
potential impact of the proposals raised in this consultation on people with protected characteristics as defined in section 149 of the Equality Act 2010?	Care must be taken to ensure that any changes still enable all groups to be involved in democratic scrutiny and public engagement processes.
the Equality Act 2010:	engagement processes.
Yes	
No	
Not Sure	
Please provide supporting statement	

Final Question

Have you responded to a Government consultation before?	No / Yes
	(according to whether you responded to consultation on
Yes	short term changes to current planning system which closed
No	on 1 st October)